

October 28, 2025

To the Board of Directors Orange County Sanitation District Fountain Valley, California

We have audited the financial statements of the Orange County Sanitation District (OC San) as of and for the year ended June 30, 2025, and have issued our report thereon dated October 28, 2025. Professional standards require that we advise you of the following matters relating to our audit.

#### Our Responsibility in Relation to the Financial Statement Audit

As communicated in our letter dated August 22, 2025, our responsibility, as described by professional standards, is to form and express an opinion about whether the financial statements that have been prepared by management with your oversight are presented fairly, in all material respects, in accordance with accounting principles generally accepted in the United States of America. Our audit of the financial statements does not relieve you or management of your respective responsibilities.

Our responsibility, as prescribed by professional standards, is to plan and perform our audit to obtain reasonable, rather than absolute, assurance about whether the financial statements are free of material misstatement. An audit of financial statements includes consideration of internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's system of internal control over financial reporting. Accordingly, as part of our audit, we considered the system of internal control of OC San solely for the purpose of determining our audit procedures and not to provide any assurance concerning such internal control.

We are also responsible for communicating significant matters related to the audit that are, in our professional judgment, relevant to your responsibilities in overseeing the financial reporting process. However, we are not required to design procedures for the purpose of identifying other matters to communicate to you.

We have provided our comments regarding internal controls during our audit in our Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards* dated October 28, 2025.

#### Planned Scope and Timing of the Audit

We conducted our audit consistent with the planned scope and timing we previously communicated to you.

### **Compliance with All Ethics Requirements Regarding Independence**

The engagement team, others in our firm, as appropriate, our firm, and other firms utilized in the engagement, if applicable, have complied with all relevant ethical requirements regarding independence.

# **Qualitative Aspects of the Entity's Significant Accounting Practices**

# Significant Accounting Policies

Management has the responsibility to select and use appropriate accounting policies. A summary of the significant accounting policies adopted by OC San is included in Note 1 to the financial statements. As discussed in Note 11 to the financial statements, OC San has changed accounting policies related to accounting for compensated absences to adopt the provisions of Governmental Accounting Standards Board (GASB) Statement No. 101, *Compensated Absences*. Accordingly, the accounting change has been retrospectively applied to the financial statements beginning July 1, 2024. No matters have come to our attention that would require us, under professional standards, to inform you about (1) the methods used to account for significant unusual transactions and (2) the effect of significant accounting policies in controversial or emerging areas for which there is a lack of authoritative guidance or consensus.

## Accounting Estimates and Related Disclosures

Accounting estimates and related disclosures are an integral part of the financial statements prepared by management and are based on management's current judgments. Those judgments are normally based on knowledge and experience about past and current events and assumptions about future events. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of the possibility that future events affecting them may differ markedly from management's current judgments.

The most sensitive accounting estimates affecting the financial statements are amounts related to the net pension liability, total pension liability, other post-employment benefits (OPEB) liability and related deferred inflows of resources and deferred outflows of resources.

Management's estimates of the net pension liability, total pension liability, total OPEB liability, related deferred inflows of resources and deferred outflows of resources, and disclosures are based on actuarial valuations and a proportionate share of the collective net pension of the Orange County Retirement System (OCERS) cost-sharing plan. We evaluated the key factors and assumptions used to develop management's estimates and determined that it is reasonable in relation to the financial statements taken as a whole.

# Financial Statement Disclosures

Certain financial statement disclosures involve significant judgment and are particularly sensitive because of their significance to financial statement users. The most sensitive disclosures affecting OC San's financial statements relate to:

- As disclosed in Note 6 of the financial statements, the valuation of OC San's net pension liability and total
  pension liability and related deferred outflows/inflows of resources are sensitive to the underlying
  actuarial assumptions used including, but not limited to, the investment rate of return and discount rate.
  As disclosed in Note 6, a one percent increase or decrease in the discount rate has a material effect on OC
  San's pension liabilities.
- As disclosed in Note 7 of the financial statements, the valuation of OC San's total OPEB liability and
  related deferred outflows/inflows of resources are sensitive to the underlying actuarial assumptions
  used including, but not limited to, the discount rate and healthcare cost trend rate. As disclosed in Note
  7, a one percent increase or decrease in the discount rate or healthcare cost trend rate has a material
  effect on OC San's OPEB liability.

# Significant Difficulties Encountered during the Audit

We encountered no significant difficulties in dealing with management relating to the performance of the audit.

#### **Uncorrected and Corrected Misstatements**

For purposes of this communication, professional standards require us to accumulate all known and likely misstatements identified during the audit, other than those that we believe are trivial, and communicate them to the appropriate level of management. Further, professional standards require us to also communicate the effect of uncorrected misstatements related to prior periods on the relevant classes of transactions, account balances or disclosures, and the financial statements as a whole. Uncorrected misstatements or matters underlying those uncorrected misstatements could potentially cause future-period financial statements to be materially misstated, even though the uncorrected misstatements are immaterial to the financial statements currently under audit.

The following misstatements that we identified as a result of our audit procedures were brought to the attention of, and corrected by, management:

Number	Account/Description	Debit	(	Credit
1	Construction in Progress	\$ 3,400,756		
	Accounts Payable		\$	3,400,756

To accrue a portion of an invoice paid after year end to 6/30/25 pertaining to FYE 2025

The following summarizes uncorrected financial statement misstatements whose effects in the current and prior periods, as determined by management, are immaterial, both individually and in the aggregate, to the financial statements taken as a whole and each applicable opinion unit.

Number	Account/Description		Debit	Credit			
1	Prepaid Retirement Deferred Outflows - Pension	\$	9,186,104	\$ 9,186,104			
	To reclass pension prepayment as prepaid retirement for financial statement presentation.						
2	Interest Expense		3,426,004				
	Miscellaneous Income			3,426,004			

To record interest expense at gross rather than net of the BAB interest subsidy.

During our audit, we noted that OC San's financial statements did not include a disclosure for the condensed financial information for the Orange County Sanitation District Financing Corporation, a blended component unit of OC San. Management evaluated the item and determined that the omission was immaterial to the financial statements as a whole. Accordingly, the disclosure was passed on for the current year.

# **Disagreements with Management**

For purposes of this letter, professional standards define a disagreement with management as a matter, whether or not resolved to our satisfaction, concerning a financial accounting, reporting, or auditing matter, which could be significant to OC San's financial statements or the auditor's report. No such disagreements arose during the course of the audit.

#### Circumstances that Affect the Form and Content of the Auditor's Report

For purposes of this letter, professional standards require that we communicate any circumstances that affect the form and content of our auditor's report. As described in Note 11 to the financial statements, due to the adoption of GASB Statement No. 101, *Compensated Absences*, OC San restated opening balances as of July 1, 2024. The purpose of the paragraph is to draw attention to the disclosures for the adoption of the standards update. We have included an emphasis of matter in our report regarding this restatement. We did not modify our opinion related to this matter.

# **Representations Requested from Management**

We have requested certain written representations from management which are included in the management representation letter dated October 28, 2025.

### **Management's Consultations with Other Accountants**

In some cases, management may decide to consult with other accountants about auditing and accounting matters. Management informed us that, and to our knowledge, there were no consultations with other accountants regarding auditing and accounting matters.

## Other Significant Matters, Findings, or Issues

In the normal course of our professional association with OC San, we generally discuss a variety of matters, including the application of accounting principles and auditing standards, significant events or transactions that occurred during the year, operating and regulatory conditions affecting the entity, and operational plans and strategies that may affect the risks of material misstatement. None of the matters discussed resulted in a condition to our retention as OC San's auditors.

# **Other Information Included in Annual Reports**

Pursuant to professional standards, our responsibility as auditors for other information, whether financial or nonfinancial, included in OC San's annual reports, does not extend beyond the financial information identified in the audit report, and we are not required to perform any procedures to corroborate such other information. However, in accordance with such standards, we reviewed the other information and considered whether such information, or the manner of its presentation, is materially consistent with the financial statements.

Our responsibility also includes communicating to you any information which we believe is a material misstatement of fact. Nothing came to our attention that caused us to believe that such information, or its manner of presentation, is materially inconsistent with the information, or manner of its presentation, appearing in the financial statements.

# **Group Audits**

The consolidated financial statements include the financial statements of the Orange County Sanitation District Financing Corporation (Corporation), a blended component unit of OC San. For the purposes of our audit, we do not consider the Corporation to be a significant component of the consolidated financial statements. Consistent with the audit of the consolidated financial statements as a whole, our audit included obtaining an understanding of the Corporation and its environment, including internal control, sufficient to assess the risks of material misstatement of the financial statements of the Corporation and completion of further audit procedures.

This report is intended solely for the information and use of the Board of Directors and management of OC San and is not intended to be, and should not be, used by anyone other than these specified parties.

Laguna Hills, California

Esde Saelly LLP